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Clearinghous	se Rule Number: 05-113		Hearing Locati	ion: Madison
	r: Chapters Comm 2, 20-21	. 60 and 61		January 18, 2006
		Control and Storm Water Management for the Construction		
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response
Oral	Brent Denzin Midwest Environmental Advocates, Madison	Concerned over the overlap between the proposed rules and Act implementation under the Department of Natural Resources has allow Department of Commerce to implement their rules under NR Believes that Commerce's rules provide Clean Water author pollutants into water bodies for many sources. Seeking recognition from Commerce that its proposed rules to NR 216 in order to provide Clean Water coverage. Believes that the proposed rules are not equivalent to NR 216 to: Notice of intent filing timeframes, 7 days versus 14 allow adequate time to determine whether additional necessary. Determinations whether a general permit or separate permit is necessary for a specific discharge. Lack of reference to long-term maintenance plans. Will be submitting written comments that will clarify the organizations and issues.	rces oversight. ved the R 216. rity to discharge are equivalent 6 with respect days, does not al measures are re individual	The Department of Natural Resources has worked with the Department of Commerce during the development of the rules. To this date Commerce has received only affirmation from DNR that the technical requirements in the proposed rules are equivalent to NR 216 erosion, sediment control and stormwater management requirements. Only the Department of Natural Resources has the authority to recognize equivalency. The proposed rules are developed under the statutory authority of ss. 101.1205 and 101.653, Stats. The EPA notice of intent submission timeframe is 7 days prior to land disturbance. The Department is working with the construction industry on providing efficient turnaround times on every submittal. The proposed process is intended to allow time for site review and assurance of environmental protection. Individual NR 216 permits are the responsibility of the Department of Natural Resources. The reference to the long term management plan is included in the hearing draft in ss. Comm 21.125 (2) and 60.30. This reference is through NR 151.12.
Exhibit No.	Mary Jo Webster	Suggests adding the term stock piling under the definitions of	of "construction	The Department believes that by including stockpiles as

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	: Chapters Comm 2, 20-21			January 18, 2006	
Relating to: I	Relating to: Erosion Control, Sediment Control and Storm Water Management for the Construction of Building				
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response	
1	LaCrosse County Dept. of Land Conservation	activity" and therein not having to address them under "mand practices"; ss. Comm 20.07(46m) and 60.04(2).	dated	one of the mandated practices there will be an increased awareness within the design and construction industry for properly managing stockpiles.	
		Asks how slope is to be indicated on site plans under s. Comm 20.09(4)(a)1.c. Suggests adding a provision requiring the site plan to provide surface contour lines at appropriate intervals for those areas where one or more acres of land disturbance occurs and where the slopes are 20% or greater.		The Department believes that rules are adequate with respect to the slope and direction.	
		Indicates that renumbered s. Comm 20.09(4)(d) needs to refer plan" rather than "plot plan".	erence "site	The draft will be revised to reflect the suggestion.	
		Suggests that ss. Comm 21.125(1)(b) and 60.20(2) be worded as follow: 1. The deposition of soil onto streets to tracking by vehicles. 2. The discharge of sediment from land disturbing construction activity to the following: a. On-site storm water inlets. b. Abutting waters of the state. c. Drainageways that flow off site. d. Adjacent properties.		The Department believes that the rules and the format are adequate.	
		Suggests modifying the last line of ss. Comm 21.125(1)(c)(intro.) and 60.20(3)(intro.) to read: "not to exceed the lesser of the following:"		The Department does not believe that the suggestion will provide greater clarity; however, the introductory language will be revised to address other submitted comments.	
Exhibit No.	Jerry Deschane Wisconsin Builders Association	Believes that there are several instances where the rule will be implement, particularly for small construction sites.	pe impractical to	The proposed rules are intended to have a minimal impact on the construction industry and still comply with statutory obligations and the intent of the EPA Phase II requirements.	
		Believes in other areas that the rules do not use the same star water management that are found in NR151.	ndards for storm	Because the post construction storm water management requirements simply refer to NR 151.12, the requirements are equivalent.	
	Deschane continued	Believes some rules exceed either federal and state laws, spe	cifically in	The Wisconsin statutes under ss. 101.1205 and 101.653,	

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	: Chapters Comm 2, 20-21			e: January 18, 2006	
	Relating to: Erosion Control, Sediment Control and Storm Water Management for the Construction of Buildings				
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response	
		regards to regulating sites where less than one acre of land-d construction activity occurs.	isturbing	Stats., require erosion control standards for all building construction sites. The standards for sites of less than one acre disturbed are essentially the same as the current requirements of the Uniform Dwelling Code.	
		States that the rules cannot proceed without a small business pursuant to ch. 227, Stats.	impact analysis	The Department will revise the Rule Analysis clarifying the potential impact on small businesses.	
		Asks that s. Comm 20.02(2)(b) be clarified with respect to "s management" and "erosion control" because as worded the r more regulatory variation in relation to the "uniformity" of the code. Comm 20.02(2)(e) in allowing more stringent local or not consistent with the "uniformity" of the dwelling code; su the clarification "when directed by an order of the EPA or by administrative rule promulgated by the department of natural under s. NR 151.004".	ule encourages he dwelling dinance also is ggests adding y an	The storm water management requirements found in the draft are minimum standards and a municipality may enact more stringent ordinances pursuant to their statutory authority. Because of the WPDES permitting requirements that impact municipalities, the proposed code must permit them to comply with EPA standards and targeted DNR requirements. This in no way allows a municipality to develop its own erosion control standards for one- and two-family or commercial building sites except for these two exceptions. The draft will be revised to clarify the intent.	
		Supports the UDC permit serving as the Notice of Intent who	en required.	No response necessary.	
		Comm 20.09(4)(b): The development of a storm water mana a single-family home is potentially expensive, suggests the d provide prescriptive practices as a equivalent option.		There are many options for compliance with s. NR 151.12. Some have no cost impact on the one- and two-family owner. The department plans on assisting homeowners in choosing options. The Federal EPA requirements and the Department of Natural Resources' storm water management requirements apply regardless of this inclusion in the draft.	
		Comm 20.10(1)(c)2.: Believes that the use of stop work ord balanced with re-inspection/start work protocol.	ers needs to be	The rules reflect section 101.653 (7) (b), Wis. Stats., which authorizes the use of "stop work orders" to address erosion control violations.	
	Deschance continued	Comm 20.10(1)(c)2.: Points out that a corrective action cou	ld result in	For some practices, failure may be corrected at a more	

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	: Chapters Comm 2, 20-21			January 18, 2006
	Relating to: Erosion Control, Sediment Control and Storm Water Management for the Construction of Building			
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response
	·	having to restore a practice, e.g. silt fence, in the middle of a	a rain storm.	leisurely pace. When failure impacts an exceptional resource water, repair or replacement may need to be immediate.
		Comm 21.125/60.20(1): Notes that control measures will be in place prior to any grading which may be complicated for		Practices may take several different forms including mulch, silt fence, vegetative buffers or in some instances, nothing. Small lots have solutions that are different than those for large developments.
		Comm 21.125 (1) (c): Asks why a runoff standard different from ch. NR 151 is used – believes the standard will need to involve an engineer.		The standards are identical to the NR 151 soil loss standards for one acre or more disturbed sites, except for the proposed allowable loss of 5 or 7 ½ tons per acre per year.
		Comm 21.125(1)(d): Believes that the computer modeling valued builders of single family dwellings, would rather the rules prescriptive simple options.		The Department plans to provide specific solutions for homeowners before the beginning of the 2006 construction season and free internet access to modeling software with the implementation of the rules.
		Comm 21.125(1)(e): Believes that rain gauges and mainten unnecessary.	ance logs are	Agreed, the rules will be revised to be consistent with those found in s. NR 216.48.
		Comm 21.125(2): Contends that the storm water management apply only to dwelling sites where one or more acres of land occurs.		The post construction storm water management plan requirement was not intended to apply to less than one acre disturbed sites. The draft will be clarified to reflect this intent.
		Comm 60.10(2)(b) in allowing more stringent local ordinance consistent with the "uniformity" regarding multifamily build adding the clarification "when directed by an order of the El administrative rule promulgated by the department of natura under s. NR 151.004".	lings; suggests PA or by an	The draft will be revised to reflect this clarification.
	Deschane continued	Comm 60.12(1)(c): Unlike for dwellings, questions why a s	separate NOI is	Since commercial buildings have no statewide

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	Erosion Control, Sediment			
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response
		needed for commercial projects.		construction permit equivalent to the UDC permit, the separate NOI is necessary.
		Suggests the rules be clarified to address EPA's "common per development" application and allow master erosion control a management plans for individual sites within a development	and storm water	The rules and their application reflect the Department's statutory scope and authority of regulating on a site by site basis. There is nothing in the rule that would prohibit the individual site to utilize offsite storm water management practices. Erosion control must be handled within the owner's property or site.
Exhibit No.	Lori Grant River Alliance of Wisconsin, Madison	Supplemental comments to those submitted by Midwest Env Advocates on behalf WISPIRG, Sierra Club, and the River A		
		Contends the proposals amounts to a weakening of the curre	nt rules.	The Department believes that the proposal aligns its rules more closely with the DNR rules. In addition, the rules address erosion and sediment control for building construction sites disturbing less than one acre.
		Concerned about the inadequacy of the proposed rules assurant with the Federal Clean Water Act.	ing compliance	See response to Midwest Environmental Advocates, exhibit #8.
		Expresses a lack in confidence in the Department's commitment implement the requirements of the Clean Water Act with reselvels and training.		The Department is currently engaged in training approximately 1,200 Uniform Dwelling Code inspectors to prepare those inspectors for their roles in the enforcement of erosion control. The Commercial Building Program has also planned an informational release to designers prior to the 2006 construction season.
		Indicates that they will provide training to the public to recognize the construction erosion control and to provide them reporting and challenging Clean Water Act violations.	gnize with options for	The Department welcomes the River Alliance training and will work with the alliance to provide information to citizens.
Exhibit No.	William Biesmann	Comm 21.125(4)(c)1.: Suggests that 5-ton per year performa	ance standard be	The draft will be revised to recognize a 7.5 ton per acre

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Relating to: I	Erosion Control, Sediment (Control and Storm Water Management for the Construction of Bui	ldings
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations	Agency Response
4	Vierbicher Associates, Inc., Reedsburg	revised to be consistent with Dane County's 7.5-ton standard which was proven to be cost effective.	as standard for certain soil textures presently deemed to represent the maximum extent practicable (MEP) for those textures.
		Comm 21.125(3): Believes the "60 % reduction for less than one acre make it complicated for builders and inspectors – suggests that practice identified to meet the standard.	
		Comm 21.125(3)(e): Contends the requirement to document rainfall d impractical.	requirements in NR 216.48.
Exhibit No. 5	Peter Swenson US Environmental Protection Agency, Chicago	Suggests the rules require the submission of notices of intent, NOI's, for both commercial and residential projects.	The draft will be clarified so as to recognize the UDC permit application for one acre or more disturbed sites as also being the NOI.
		Recommends that copies of all NOI's, including those received by department agents, be forwarded to the Department of Natural Resource	As with current practice, the DNR will receive an electronic copy of information collected through Commerce's NOI application process.
		Suggests wording be added that would indicate "construction sites regible to the commercial building code in a manner that is equivalent to NR are authorized to discharge storm water in accordance with the condition WPDES permit No WI 0067831 and shall be in compliance this permit	recognizes the interaction between Commerce and the DNR in regards to the WPDES process.
		Suggests the rules include a provision that states that DNR has the auth to inspect sediment and erosion controls at construction sites regulated Commerce and may take necessary enforcement actions.	by communicate other agencies' impact and involvement affecting construction sites, including DNR enforcement for violations of a WPDES permit.
Exhibit No. 6	Todd Ambs Wisconsin Department of Natural Resources, Madison	Suggests the rules expressly require the submission of notices of intent residential and commercial sites and declare that these sites have cover under DNR's Construction Site Storm Water Discharge General Permi WI-S067831.	rage reflect the submission of an NOI and declare permit
	Ambs continued	Recommends that a note be added informing building sites covered un	der The Department will include notes in the draft to

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	· · · · · · · · · · · · · · · · · · ·	Control and Storm Water Management for the Construction	on of Buildings		
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response	
		the discharge permit are subject to enforcement by DNR.		communicate other agencies' impact and involvement affecting construction sites, including DNR enforcement for violations of a WPDES permit.	
		Suggests that the proposed erosion/sediment control perform be stated in terms of "sediment reduction" to be consistent w		The draft will be revised to achieve this consistency.	
		Comm 60.12(1)(b): Recommends that a 14-working day was required prior to approval of permit coverage.	aiting period be	The EPA notice of intent submission timeframe is 7 days prior to land disturbance. The proposed process is intended to allow time for site review and assurance of environmental protection.	
		Additional suggestions changes to rules:			
		Comm 20.07 (65r) "Stabilized" means the condition vegetation is established or other <u>appropriate</u> praction exposed soil surfaces so as to reduce erosion.		The Department does not believe that the addition of the adjective will improve compliance or enforcement.	
		Comm 20.08 (1) Note: For a site where one or more disturbing construction <u>activity</u> is to occur, the UDC and UDC permit processes serve as the Notice of In process <u>required under 40 CFR 122.26</u> .	C application	The note has been replaced by rules addressing notices of intent and notices of termination.	
		Comm 20.09 (4)(a)1.c. A site plan shall show the p ground slope and direction of runoff flow within the disturbed areas of land disturbance.		The draft will be revised to reflect this suggestion.	
		• Comm 21.125 (1)(a)3. This section and in a few oth vegetation density of 70 "per cent" is given. "Per cintended here to mean part of a hundred, should be word (percent).	cent" as it is	The draft will be revised to reflect this suggestion.	
		Comm 21.125 (1)(c) We recommend revising as for	ollows:	The draft will be revised to reflect this suggestion.	
	Ambs continued	(c) Control Standards. In addition to the practices	under par. (b),		

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Clearinghouse	e Rule Number: 05-113	Не	earing Location: Madison
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		Control and Storm Water Management for the Construction of	C .
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations	Agency Response
		erosion and sediment control practices shall be employed the potential sediment load in storm water runoff from not to exceed to meet at least one of the following: 1. A maximum average soil loss of 5 tons per acre per you no more than 5 tons per acre per year soil loss based on annual rainfall for sites where the predominant soil type is hydrologic soil group A.	the site so as year. <u>Have</u> an average
		2. Twenty percent Reduce 80% of the potential sediments storm water runoff from the site on an average annual becompared with no sediment or erosion controls for the sthe land disturbing construction activity involves one of acres.	pasis as site when
		3. Sixty percent Reduce 40% of the potential sediment storm water runoff from the site on an average annual becompared with no sediment or erosion controls for the less than one acre of land disturbing construction activity.	pasis as site where ity is to
		Comm 21.125 (1)(c)1.a. DNR believes that the mandate control practices would be adequate to control sedimen hydrologic soil group A soils. However, their effective diminishes as the soil particle size decreases. They may little to control sediment runoff from finer soils such as these soils, erosion control practices are much more eff will only be mandated if the sediment reduction goal is	t for basis. eness y do very s clays. For fective and
		 Comm 21.125 (1)(f)1.a. Except as provided in subpar.s off-site sediment deposition resulting from 	The entire section has been reformatted.
	Ambs continued	Comm 21.125 (1)(f)2. a. Except as provided in subparting the owner or owner's agent shall complete repair	

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Relating to: E	rosion Control, Sediment (Control and Storm Water Management for the Construct	etion of Buildings
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations	Agency Response
		Comm 60.10 (2)(a) Instituting administrative or enerosion and sediment control requirements	enforcement of The draft will be revised to clarify the matter.
		Comm 60.13 (1)(a)1. An erosion and sediment corprepared that delineates the practices to be employ where land disturbing construction activity is to out the construction site and nature of the construction identifies, where available, the surface soils and suthe practices to be employed both interim and permincludes a schedule for implementing practices from disturbance until the site undergoes final stabilizate.	Comm 60.13 (1) (a) 2. as written are adequate to address the matter. Comm 60.13 (1) (a) 2. as written are adequate to address the matter.
		 Comm 60.13(1)(a)4. A site plan included with the sediment control plan shall show the pre- and post ground surface contour lines at intervals appropria present within the proposed disturbed areas. 	st-construction language is proposed to remain.
		Comm 60.13 (1)(a)5. (suggest adding this section) control plan shall delineate any surface waters of twithin the site and also identify the initial downstructure waters of the state.	the state that are adjacent surface waters of the state and the initial
		 Comm 60.14 (2) The inspections of the erosion and control practice practices under this chapter shall be required under s. Comm 61.41. 	
		• Comm 60.20 (3)(b) – We recommend revising as	follows: The draft will be revised to reflect this suggestion.
		(3) CONTROL STANDARDS. In addition to the subd. sub. (2), erosion and sediment control practi employed to reduce the potential sediment load in runoff from the site so as not to exceed to meet at following:	tices shall be n storm water
	Ambs continued	(a) A maximum average annual rate soil loss rate of	of 5 tons per acre.

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	Chapters Comm 2, 20-21, rosion Control, Sediment C	, 60 and 61 Control and Storm Water Management for the Construction	Hearing Date: Janu on of Buildings	uary 18, 2006
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations		Agency Response
		Have no more than 5 tons per acre per year soil loss average annual rainfall for sites where the predomir the site is hydrologic soil group A. (b) Twenty percent Reduce 80% of the potential sec storm water runoff from the site on an average annu compared with no sediment or erosion controls for the land disturbing construction activity involves or acres. (c) Sixty percent Reduce 40% of the potential seding storm water runoff from the site on an average annu compared with no sediment or erosion controls for the less than one acre of land disturbing construction account.	liment load in al basis as he site when e or more nent load in al basis as he site where tivity is to The ent load in al basis as he site where tivity is to	ne reference to NR 151.12 ensures these setbacks.
		 recommend that this subchapter include a reference separation distances to wells similar to s. NR 216.4' The construction of a storm water practice too close bring the well into non-compliance so adequate sepashould be maintained. • We recommend adding provisions which allow the owner's agent to amend erosion control and storm wanagement plans to account for necessary changes construction site or where the plan fails to adequate pollutants. Section NR 216.50, Wis. Adm. Code, is such a provision. 	7(4). Reason - to a well may aration distance The from the state of t	nere is no language in the draft that prohibits an owner om revising a storm water management plan.
	Ambs continued	We recommend adding provisions which allows Co	mmerce and	

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	Relating to: Erosion Control, Sediment Control and Storm Water Management for the Construction of Buildings				
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations	_	Agency Response	
		Commerce agents to require that the owner or owner the erosion control and storm water management pl have failed to adequately control sediment discharg site. Section NR 216.51, Wis. Adm. Code, is an exprovision.	ans where plans ing from the	The Department believes that the rules under ss. Comm 21.125 (3) and 60.20 (3) provide sufficient ability to order corrective measures if planned practices are not adequate to address site conditions.	
Exhibit No. 7	Chuck Erickson Dane County Land Conservation Committee, Madison Erickson continued	Comm 20.02(2)(e): Requests that local municipalities be per exceed the minimum requirements at their discretion when senvironmental concerns exist.		The local municipalities are allowed to exceed the uniform requirements in the draft if necessary to comply with the DNR targeted performance standards or EPA requirements.	
			Comm 20.10(1)(c)2.b: Agrees with the removal of the 72-hour time frame for correction of noncompliance; but would like to see language reaffirming that compliance issues must be corrected immediately. Comm 21.125(1)(c) and 60.20(3)(a): Questions why the 5.0-ton per acre per year soil loss provision was chosen; Dane County threshold is 7.5 ton per acre which has been accepted by DNR.		
		per year soil loss provision was chosen; Dane County thresh			
		Comm 21.125(1)(c) and 60.20(3)(a): Recommends that the standard be the only method allowed.	soil loss	Since NR 151.11 allows a percent reduction standard, the equivalent standard in the Department's rule also allows this option.	
		Comm 21.125(1)(c) Suggest that the terminology "annual c loss rate" be used instead of "maximum average soil loss".	umulative soil	The draft will be revised to reflect this suggestion.	
		Comm 21.125(1)(c) and 60.20(3)(a): Questions why a diffe level of erosion performance is required on sites where less disturbance occurs.		The EPA and DNR standards only apply to the areas of one-acre disturbance. The Department's proposal applies to all building construction sites.	
		Comm 21.125(1)(c)2 and 3: Believes there is no advantage terminology of "percent of potential" versus "percent reduct to no controls".		The draft will be revised to reflect this suggestion.	
	Erickson continued	Comm 21.125(1)(e)2. and 60.21(2)(a): Contends a monitori	ng record	The draft language is based on the NR 216 standards for	

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Clearinghous	se Rule Number: 05-113	Hearing L	ocation: Madison
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Relating to: I	Erosion Control, Sediment	Control and Storm Water Management for the Construction of Build	ings
Comments: Oral or Exhibit No.	Presenter, Group Represented, City and State	Comments/Recommendations	Agency Response
		should be required for all sites, including where less than one acre of disturbance occurs.	a one acre or more disturbed site.
		Questions where there has been ample public comment considering there has been only one hearing at one location.	adequate.
Exhibit No. 8	Brent Denzin and Andrew Hanson Midwest Enviormental Advocates, Madison	Comments are submitted by MEA on behalf of River Alliance of Wiscon Wisconsin Public Interest Research Group, and the Sierra Club's John M. Chapter.	
	7 Advocates, Madison	Concerned that the proposed rules are not equivalent to DNR's WPDES regulations under NR 216 in order to serve as the basis for issuance of the permit.	The Department of Natural Resources has worked with the Department of Commerce during the development of the rules. To this date Commerce has received only affirmation from Natural Resources that the technical requirements in the proposed rules are equivalent to NR 216 erosion, sediment control and stormwater management requirements.
		Contends the delegation of authority to the Department of Commerce pla at risk the EPA delegation to DNR for implementing the Clean Water Ad- permitting.	
		Contends that the delegation under NR 216.42(4) could keep DNR from meeting the requirements of its enabling statutes.	No comment from the Department.
		Believes DNR's only means of assuring that chapter 283 review and enforcement requirements are met is to promulgate all appropriate standa and require all agencies involved in WPDES storm water permitting to regulate in an equivalent manner. Without equivalence, DNR will violate enabling statutes by allowing applicants to receive permit coverage with meeting ch. 283, Stats.	e its
	Dangin and Hansan	Contends that the erosion control rules are not equivalent to DNR with respect to review processes, descriptive plan requirements and enforcem actions, such as the site details under s. NR 216.46(5).	101.653.
	Denzin and Hanson	Contends that the storm water management rules are not equivalent to D	NR The draft will be reviewed and clarified to reflect the

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Relating to: Erosion Control, Sediment Control and Storm Water Management for the Construction of Buildings				
Comments:	Presenter,			
Oral or	Group Represented,	Comments/Recommendations		Agency Response
Exhibit No.	City and State			
	continued	under s. NR 216.47 with respect to long-term maintenance plans, descriptions and requirements for best management practices. Suggests the rules specifically reference ss. NR 216.46 and 216.47. Contends that the Notice of Intents and their processing is not equivalent to DNR, which is the sole means of judging an applicant's ability to comply with permit requirements before conferring coverage. Contends that the rules fail to reflect many of the general requirements under NR 216 subchapter III, including compliance with more stringent local ordinances and the submission of compliance reports by permittees.		requirements of ss. NR 216.46 & .47. The Department believes that a specific reference is unnecessary.
				The Department of Natural Resources has worked with the Department of Commerce during the development of the rules. To this date Commerce has received only affirmation from Natural Resources that the technical requirements in the proposed rules are equivalent to NR 216 erosion, sediment control and storm water management requirements.
		Believes that the Department's enforcement abilities are not DNR.	equivalent to	Department enforcement abilities reflect the powers granted by the statutes.
		Contends that the Department must establish penalties that a those under NR 216 subchapter III.	re equivalent to	The Department's penalties are established by statutes.